Roseburg Transportation System Plan Update

Public Advisory Committee Meeting
Thursday, August 22, 2019
Agenda

• Project Recap
  • What/Why
  • Schedule
• TSP Draft Outline
• TSP Guidance
• Code Recommendations
• Additional Compliance Review
• Next Steps
What is a TSP? Why do we need one?

**WHAT**

- A blueprint for all modes of travel
- Must be consistent with other TSPs and planning documents governing the region it serves and with the Oregon Transportation Plan.
- TSPs are required by the Transportation Planning Rule documented in the Oregon Administrative Rule 660-012-0015.
- Eventually adopted as the transportation element of the City’s Comprehensive Plan.

**WHY**

- Attract and secure funds (Statewide Transportation Improvement Program, grants)
- Plot a course for your community (Goals, planned land uses, right-of-way needs, projects and services)
- Work toward goals
- TSP must document the needs, functions, modes, and general location of planned improvements.
Where We Are in the Process

WE ARE HERE!
Draft TSP
Outline

• Executive Summary
• Background and Process
  • Public Involvement
  • TSP What/Why/How
• Roseburg Today
  • Snapshot of existing condition, land use, population and employment
• Roseburg’s Future Needs
  • Forecasted growth
• Modal Plans
  • Bicycle, Pedestrian, Vehicular, Transit, Freight, Rail, Air, Marine, Pipeline
  • Deficiencies, Recommended projects
• Guidelines and Standards
• Implementation and Finance Plan
  • Funding forecast
  • Funded and Aspirational Projects
TSP Guidance

• TSP Update will require updates to code to maintain consistency
  • Mobility targets
  • Access spacing
  • Sample street cross-sections
  • Proposed projects

• TSP Update provides guidelines and toolboxes as references
  • Transportation System Management “Toolkit”
  • Functional classification map
  • TSP Goals and Objectives
Code Recommendations

• *Implementing Ordinances and Code Changes* Memo

  • Outline approach for amending the Land Use and Development Regulations (“Code”) to ensure consistency with relevant provisions of the Oregon Transportation Planning Rule and reflect the goals and objectives of the Roseburg TSP update.

  • Address development-related transportation issues that have been raised during the TSP update process.

  • Proposes regulatory updates based on an evaluation of code consistency with TPR requirements and Draft TSP recommendations.

• After City review, sample code language can be translated into adoption-ready code amendments
BIG PICTURE

- Once adopted, TSP will be transportation element of the Roseburg Comprehensive Plan
- Updates to the code will be needed to implement the TSP
- Recommendations are just that, recommendations. Adoption ready code language will need to be refined by the City
## Code Recommendations

<table>
<thead>
<tr>
<th>RECOMMENDATION</th>
<th>CITATION/WHY</th>
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<tbody>
<tr>
<td>1. Permit transportation improvements outright that are consistent with the adopted TSP, including modifying the definition of public uses, adding footnotes to zoning district use regulation tables, and adding a new provision to Planned Unit Development use allowances.</td>
<td>OAR 660-012-0045(1)(a) and (b) Consistency with TPR</td>
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<tr>
<td>2. Ensure that existing access spacing standards and block size standards in the Code are consistent with recommendations in the updated TSP.</td>
<td>OAR 660-012-0045(2)(a) TSP Recommendation</td>
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<tr>
<td>3. Ensure that existing mobility standards in the Code are consistent with recommendations in the updated TSP.</td>
<td>OAR 660-012-0045(2)(b) TSP Recommendation</td>
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# Code Recommendations

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<tr>
<td>4. Require that transportation agencies be included in pre-application</td>
<td>OAR 660-012-0045(2)(d) and (f) Consistency with TPR Newly Formed Transit</td>
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<tr>
<td>conferences.</td>
<td>District</td>
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<tr>
<td>5. Augment existing criteria for plan amendments and zone changes to</td>
<td>OAR 660-012-0045(2)(g) and OAR 660-012-0060 Consistency with TPR</td>
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<td>specifically refer to TPR (Section 660-012-0060) criteria.</td>
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<tr>
<td>6. Require commercial uses in the Central Business District (CBD) provide</td>
<td>OAR 660-012-0045(3)(a) Current code language outdated</td>
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<td>or contribute to providing bicycle parking.</td>
<td></td>
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<tr>
<td>7. Add bicycle parking requirements for transit transfer stations [transit</td>
<td>OAR 660-012-0045(3)(a) TSP Recommendation (Transit Station)</td>
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<td>station/hub] and park-and-ride facilities.</td>
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<td>8. Require “crosswalks” (walkways) through parking areas over a certain size.</td>
<td>OAR 660-012-0045(3)(b)</td>
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| 9. Add references to street design standards (cross sections and table) from the updated TSP in Land Division and associated provisions. | OAR 660-012-0045(3)(b)  
TSP Recommendation                                                                       |
| 10. Add reference to street design standards (cross sections and table) from TSP and/or Public Works Standards in Planned Unit Development (PUD) provisions. | OAR 660-012-0045(3)(b)  
• TSP Recommendation  
• City interest in preventing substandard streets in PUDs |
| 11. Add pedestrian and bicycle improvements to list of possible off-site improvements in Section 12.12.010(J). | OAR 660-012-0045(3)(c) |
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<td>12. Create new transit-supportive development requirements including coordination and provision of transit stop amenities and orientation of building entrances toward transit streets.</td>
<td>OAR 660-012-0045(4)(a), OAR 660-012-0045(4)(b) Consistency with TPR</td>
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<td>13. Add targeted preferential parking provisions for carpool/vanpool parking to off-street parking provisions.</td>
<td>OAR 660-012-0045(4)(d) Consistency with TPR</td>
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<tr>
<td>14. Provide allowances for redevelopment of parking areas for transit uses.</td>
<td>OAR 660-012-0045(4)(e) Consistency with TPR</td>
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<td>15. Maintain options allowing for minimized pavement in street design standards. Ensure that existing street design standards in the Code are consistent with the updated TSP.</td>
<td>OAR 660-012-0045(7) TSP Recommendation</td>
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<tr>
<td>16. Specify that Oregon Department of Transportation (ODOT) and other road authorities have the authority to submit a land use application without a property owner signature.</td>
<td>Project scope (Task 8.1)</td>
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<td>17. Include a reference in land division code to the connectivity or network plan in the updated TSP.</td>
<td>City interest in complete street networks</td>
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Additional Compliance Review

- In addition to OAR 660 Division 12 Section -0045 and -0060, the Roseburg Development was also reviewed for conformance with the following TPR sections:
  - OAR 660-012-0005 – Definitions
  - OAR 660-012-0050 – Transportation Project Development
  - OAR 660-012-0065 – Transportation Improvements on Rural Lands
  - OAR 660-012-0070 – Exceptions for Transportation Improvements on Rural Lands
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<td>OAR 660-012-0005 – Definitions</td>
<td>Provides a list of definitions applicable to the TPR. <strong>Roseburg Development Code in conformance</strong>  𝘽 succès  𝘽 succès</td>
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<tr>
<td>OAR 660-012-0050 – Transportation Project Development</td>
<td>TPR calls for consolidated review of land use decisions and proper noticing requirements for affected transportation facilities and service providers. Section 12.10.010(F) states that “An applicant may apply at one time for all development approvals required by this Code for a single development or use.” <strong>Roseburg Development Code in conformance</strong>  𝘽 succès</td>
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<td>OAR 660-012-0065 – Transportation Improvements on Rural Lands</td>
<td>TPR identifies transportation facilities, services, and improvements that may be permitted, or permitted through a Rule exception, on rural lands. The updated TSP identifies a limited number of roadway extensions that extend outside of the UGB (Harvard Bridge project and new connection between Weyerhaeuser Dr to Forest Glen Ln) <strong>Roseburg Development Code in conformance. The projects identified in the TSP are preliminary and have not identified a need for a Rule exception; a Rule exception would be addressed as project design development advances.</strong>  𝘽 succès</td>
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<td>OAR 660-012-0070 – Exceptions for Transportation Improvements on Rural Lands</td>
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Next Steps

• Draft TSP early September
• Finalize TM 6
• Meet with PAC again in mid-late September to review Draft TSP